

Message Text

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ACTION IO-13

INFO OCT-01 CIAE-00 CU-02 INR-07 NSAE-00 USIA-06 EUR-12

ISO-00 DODE-00 PM-04 H-02 L-03 NSC-05 PA-01 PRS-01

SP-02 SS-15 /074 W

----- 068714

R 230953Z APR 76

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 0124

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USLO PEKING

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NESCO

E.O. 11652: N/A

TAGS: PORG, OCON, UNESCO, UR, US, XT

SUBJECT: UNESCO EXECUTIVE BOARD SPECIAL COMMITTEE:

SOVIET BOARD MEMBER REPORT URGING GREATER

UNESCO INVOLVEMENT IN IMPLEMENTATION OF

HELSINKI FINAL ACT

1. UNESCO 20 NATION MEMBER SPECIAL COMMITTEE OF ORGANIZATION'S EXECUTIVE BOARD CONSIDERED ON APRIL 21, INTER ALIA, A REPORT ON UNESCO IMPLEMENTATION SO FAR OF RELEVANT ASPECTS OF HELSINKI FINAL ACT. IN CONTRAST TO BELGIAN BOARD MEMBER REPORT PROVIDING STRAIGHTFORWARD SUMMARY OF UNESCO PROGRAMS UNDERTAKEN TO DATE, REPORT BY SOVIET BOARD MEMBER (ATTRIBUTED TO BOARD MEMBER LEONID KOUTAKOV BUT DELIVERED BY SOVIET DEPUTY PERMREP KANAEV) URGED MUCH GREATER UNESCO INVOLVEMENT IN "PAN-EUROPEAN" ACTIVITIES SUCH AS A CONGRESS ON PROBLEMS OF THE ENVIRONMENT AND TYING SUCH "PAN-EUROPEAN COOPERATION"

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TO "PRINCIPLES OF PEACEFUL COEXISTENCE." SOVIET REPORT

PROMPTED PREDICTABLY HARSH REACTIN FROM PRC WHO CASTIGATED SOVIET REFERENCES TO FURTHERANCE OF DETENTE AS A TERM THAT SERVES TO "CAMOUFLAGE RIVALRY BETWEEN THE SOVIET UNION AND THE OTHER SUPER POWER FOR THE IMPOSITION OF HEGEMONY OVER THE WORLD." PRC CALLED FOR REJECTION OF "HEGEMONIST POLICY" AND RE HELSINKI FINAL ACT PROVISIONS INSISTED THAT UNESCO PROGRAM ACTIVITIES SHOULD BENEFIT THE GREATEST NUMBER OF MEMBER STATES, "ESPECIALLY THE THIRD WORLD."

2. FRG AND US PERMREPS MADE STATEMENTS IN RESPONSE TO SOVIET REPORT THAT COMMONLY EMPHASIZED THAT A) UNESCO SHOULD BE CAREFUL NOT TO GET INTO INTERPRETATION OF PROVISIONS OF THE HELSINKI FINAL ACT, B) ESPECIALLY NOT INTO ISSUES THAT WERE CAREFULLY NEGOTIATED, AND C) THERE SHOULD BE NO IMPOSITION OF A FORMULA FOR A EUROPEAN COOPERATION THAT IS NOT IN CONFORMITY WITH THE COMPROMISE LANGUAGE CAREFULLY WORKED OUT IN THE HELSINKI FINAL ACT. FRG, IN STATEMENT THAT WAS DRAFTED IN BONN, TOOK PARTICULAR ISSUE TO "PAN-EUROPEAN" REFERENCES AS "MISLEADING TERMINOLOGY" BECAUSE THESE DO NOT REFLECT US AND CANADIAN PARTICIPATION AT HELSINKI, NOR MEMBERSHIP IN UNESCO'S EUROPEAN REGIONAL ACTIVITY GROUP. FRG STATEMENT INDEED STRESSED THAT REGIONAL COOPERATION OF EUROPE, "INCLUDING THE UNITED STATES AND CANADA, IS ESSENTIAL TO EUROPEAN SECURITY."

3. US PERMREP DELIVERED STATEMENT A) WARNING AGAINST INTRODUCTION OF IDEOLOGICAL TERMS, SUCH AS "PEACEFUL COEXISTENCE," WHICH NEITHER INCLUDED IN LANGUAGE OF HELSINKI FINAL ACT NOR ADOPTED FOR USAGE IN UNESCO PROGRAM ACTIVITIES; B) "ABSOLUTE" IMPORTANCE OF UNESCO INVOLVEMENT IN HELSINKI FINAL ACT IMPLEMENTATION BEING DETERMINED BY CONSENSUS OF HELSINKI FINAL ACT SIGNATORIES; C) WARNING AGAINST INVOLVING NON-SIGNATORIES IN INTERPRETATION OR FORMULATION OF HELSINKI-RELATED ACTIVITIES; D) THAT US ACCORDED IMPORTANCE TO IMPLEMENTATION OF FREE FLOW AND HUMAN RIGHTS ASPECTS UNDER BASKET III ELEMENTS OF HELSINKI; AND E) REFERRAL FOR SIGNATORIES CONSENSUS OF ANY QUESTION LIMITED OFFICIAL USE

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REGARDING INTERPRETATION OF HELSINKI FINAL ACT BY UNESCO.

4. UK BOARD MEMBER (MARTEN, BRITISH MINISTRY OF OVERSEAS DEVELOPMENT) BLUNDERED BY BRIEF INTERVENTION TO THE EFFECT THAT TERM "PRINCIPLES OF PEACEFUL COEXISTENCE" DID NOT RPT NOT POSE PROBLEMS AND COULD BE ACCOMMODATED IN ENGLISH TRANSLATION BY PHRASE "LIVING PEACEFULLY TOGETHER," WHILE RUSSIAN LANGUAGE TREATMENT COULD

CONTINUE TO BE "PEACEFUL COEXISTENCE." UK MEMBER, WHEN
LATER APPRISED OF NON-PACIFIC OFFICIAL SOVIET DEFINITION
OF PEACEFUL COEXISTENCE, EXPRESSED APOLOGIES TO PERMDEL.
HOWEVER, SOVIETS WERE QUICK TO EXPRESS THEIR
APPRECIATION FOR UK'S UNDERSTANDING APPROACH ON THIS
ISSUE.

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INFO OCT-01 CIAE-00 CU-02 INR-07 NSAE-00 USIA-06 EUR-12

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SP-02 SS-15 /074 W

----- 068623

R 230953Z APR 76

FM AMEMBASSY PARIS

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5. GENERALLY SPEAKING, SOVIETS TOOK A DRUBBING IN
PUSHING BROADER AND DEEPER UNESCO FOLLOW-UP TO THE
HELSINKI FINAL ACT. LDC MEMBERS OF SPECIAL COMMITTEE
(INDIA, PHILIPPINES AND TOGO) COMMONLY STRESSED VIEW THAT
THIRD WORLD NEEDS SHOULD RECEIVE MAJOR CONSIDERATION FROM
UNESCO.

6. THE FRENCH, WHOSE PERMDEL IS SERIOUSLY UNDER-MANNED
FOR THE MOMENT, CHIMED IN WITH A VERY BRIEF STATEMENT

THAT THE GOF AGREED WITH THE US AND FRG STATEMENTS ON
THE SOVIET REPORT.

7. COMMENT: AS DEPARTMENT AWARE, SPECIAL COMMITTEE ONLY
CONSIDERS IN-DEPTH REPORTS ON VARIOUS ASPECTS OF UNESCO
ACTIVITIES. EXECUTIVE BOARD PLENARY SESSION WILL LATER
CONSIDER WHAT, IF ANY, SPECIFIC RECOMMENDATIONS FOR
UNESCO PROGRAM ACTIVITIES ARE TO BE MADE AS A RESULT OF
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SPECIAL COMMITTEE DELIBERATIONS. WHILE SOVIETS SEEM
INTENT ON INTRODUCING UNDER GUISE OF UNESCO INVOLVEMENT
IN HELSINKI FINAL ACT, FOLLOW-UP THEMES THAT SOVIETS WILL
NOT BE ABLE TO HAVE INCLUDED IN THE FINAL ACT ITSELF,
COMBINED FACTORS OF WESTERN SIGNATORIES TO HELSINKI AND
LDC'S INTEREST IN PRIORITY UNESCO CONSIDERATION OF THEIR
NEEDS ARE LIKELY TO CONTINUE TO BLOCK SOVIETS.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERGOVERNMENTAL COOPERATION, COMMITTEES
Control Number: n/a
Copy: SINGLE
Draft Date: 23 APR 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: saccheem
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976PARIS11851
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760154-0337
From: PARIS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760429/aaaaayhg.tel
Line Count: 191
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: saccheem
Review Comment: n/a
Review Content Flags:
Review Date: 16 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 APR 2004 by CollinP0>; APPROVED <17 AUG 2004 by saccheem>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNESCO EXECUTIVE BOARD SPECIAL COMMITTEE: SOVIET BOARD MEMBER REPORT URGING GREATER
TAGS: PORG, OCON, UR, US, XT, UNESCO
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006